# Optimal Foreign Reserves and Central Bank Policy Under Financial Stress

### Roberto Chang (with LF Céspedes) Rutgers and NBER

Revised, September 2022

R Chang and LF Cespedes ()

FX Reserves and Central Bank Policy

Revised, September 2022

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- Debates, while connected, often occur in parallel



From : Bunda (2016)

![](_page_8_Figure_0.jpeg)

Reasons for building reserves

Source: IMF survey of reserve managers.

### Why the Trends May Affect Each Other

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- The accumulation of reserves may change private incentives and lead to increased borrowing...
- ...making liquidity more scarce if there is a crisis: is the strategy self defeating?

## Some Key Questions

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• What is the relation between reserves accumulation and central bank policy, especially liquidity provision, in a crisis?

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- How do they interact and affect equilibrium?
- Does the financial system play a role?
- What are the determinants of optimal reserves?
- How do they compare with other tools (e.g. macroprudential)?

## Purpose of this Paper

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- External constraints can become binding *endogenously* and result in a *credit crunch*
- International reserves enable the central bank to provide international liquidity and alleviate financial constraints when they bind
- Reserves accumulation does provide incentives for private borrowing
- The optimal level of reserves is tightly linked to the impact and nature of *ex post* intervention

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- Macroprudential policy: Benigno, Chen, Otrok, Rebucci, and Young (2013), Jeanne and Korinek (2017), Korinek and Simsek (2016), Schmitt Grohe and Uribe (2018, 2021)

## A Basic Model

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**Initial Period** 





**Repayment Period** 

- *t* = 0, 1, 2
- Small open economy
- Two goods: tradables (numeraire) and non tradables
- Domestic households and firms borrow from rest of the world via financial intermediaries (banks)
- Financial intermediation subject to frictions and shocks

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- *t* = 2 :

$$C_{2} = \Pi^{b} + \Pi^{f} - R_{1}L_{1}^{h}$$
  
=  $\Pi^{b} + \Pi^{f} - R_{1}R_{0}^{*}C_{0}$ 

Initial consumption (and debt) are then given by the first order condition:

$$u'(C_0) = \beta R_0^* E R_1$$

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==> Note that if  $ER_1 > R_1^*$ , borrowing is inefficiently low

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• Profits are then  $\Pi^f = AK_2^{\alpha} - R_1Q_1K_2$ , so that the demand for capital is given by:

$$\alpha A K_2^{\alpha-1} = R_1 Q_1$$

Capital is aggregate of tradables and nontradables:

$$K_2 = \kappa I_H^{\gamma} I_W^{1-\gamma}$$

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• These eqs and  $\alpha A K_2^{\alpha-1} = R_1 Q_1$  determine  $I_W$ ,  $K_2$ ,  $Q_1$ , and  $X_1$ , given  $R_1$ 



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• t = 1: Domestic loans are given by

$$L_1 = T + X_1 N + D_1 + R_0^* L_0 - R_0^* D_0$$
  
= T + X\_1 N + D\_1

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- Departure: heta is a **random variable** realized at t=1
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- $\theta$  can take *n* values, denoted by  $\theta_s, s=1,...n$ , each with probability  $\pi_s>0$

# Laissez Faire Equilibrium

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## Continuation Equilibrium (CCV)

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Consider the economy from t = 1 on:

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$$L_1 \in [0, \frac{1}{\theta}(T + X_{1f}N)]$$

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where  $X_{1f}$  is the **frictionless** exchange rate • If  $R_1 > R_1^*$ , the bank borrows as much as it can, and lends

$$L_1 = \frac{1}{1 - (1 - \theta)\phi} (T + X_1 N)$$

where  $\phi = R_1/R_1^*$  is the interest rate spread.

If financial constraints do **not** bind,  $R_1 = R_1^*$ , and all other variables take their frictionless (**f**) values:

$$\alpha A K_{2f}^{\alpha-1} = R_1^* Q_{1f} = R_1^* X_{1f}^{\gamma}$$
$$\frac{X_{1f} N}{I_{wf}} = \frac{\gamma}{1-\gamma}$$
$$K_{2f} = \kappa N^{\gamma} I_{wf}^{1-\gamma}$$

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The collateral constraint does not bind in the continuation if  $\theta \leq \vec{\theta}$ , where

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- Given  $C_0$ , the probability of binding constraints ("crisis") is  $Pr\{\theta > \vec{\theta}\}$
- The threshold  $\vec{\theta}$  is **endogenous** and, in particular, falls with  $C_0$

If  $heta > ec{ heta}$ , then  $R_1 > R_1^*$  and relative prices adjust to clear markets.

The equilibrium exchange rate then solves:

$$R_0^* C_0 + Q_1 K_2 = \frac{1}{1 - (1 - \theta)\phi} (T + X_1 N)$$

where the spread  $\phi$  is given by

$$\phi = R_1/R_1^* = \left(\frac{X_f}{X_1}\right)^{\gamma + (1-\alpha)(1-\gamma)}$$

#### Full Equilibrium

Recall that, in any continuation equilibrium

$$\begin{array}{rcl} \mathcal{R}_1 & = & \mathcal{R}_1^* \text{ if } \theta \leq \vec{\theta} \\ & = & \rho(\mathcal{C}_0, \theta) & \text{if } \theta > \vec{\theta} \end{array}$$

For equilibrium,  $C_0$  must then satisfy:

$$U'(C_0) = \beta R_0^* \left[ R_1^* F(\vec{\theta}) + \sum_{\theta_s > \vec{\theta}} \rho(C_0, \theta) \pi_s \right]$$

where

$$F(\vec{ heta}) = \sum_{ heta_s \leq \vec{ heta}} \pi_s$$

is the probability of no crisis.

# Equilibrium Implications



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• The probability of crises is endogenous

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- The probability of crises is endogenous
- Some determinants are "obvious": i.e. lower productivity (lower A) lead to lower  $\hat{\theta}$  and higher probability of crises
- Other ones are novel e.g. an increase in uncertainty can lead to higher crises probability



Laissez Faire and  $E(\theta)$ 

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**Uncertainty and Equilibrium** 

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### First Best Allocation and Inefficiencies

The *first best* problem maximizes the representative household's welfare subject only to the resource constraints:

$$C_{2} = AK_{2}^{\alpha} - R_{0}^{*}R_{1}^{*}C_{0} - R_{1}^{*}(I_{W} - T)$$
  

$$K_{2} = \kappa N^{\gamma}I_{W}^{1-\gamma}$$

The first best solution requires:

$$U'(\hat{C}_0) = \beta R_0^* R_1^*$$
  
 $lpha A \hat{K}_2^{lpha - 1} = R_1^* [1/(1 - \gamma)\kappa N^{\gamma} \hat{l}_W^{-\gamma}]$ 

while under laissez faire:

$$U'(C_0) = \beta R_0^* E(R_1)$$
  
$$\alpha A K_{2s}^{\alpha - 1} = R_{1s} [1/(1 - \gamma) \kappa N^{\gamma} I_{Ws}^{-\gamma}], \ s = 1, ...n$$

==> Both investment and initial consumption under laissez faire are lower than first best

### FX Reserves and Intervention



**Initial Period** 





**Repayment Period** 

#### **Reserves Accumulation**

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- But in period t = 1 it also has the option to use R<sub>0</sub><sup>\*</sup>F to enact policies aimed at alleviating financial frictions, if these turn out to be binding.
- We assume that the central bank cannot borrow (more) abroad at t = 1.

#### The Need for Active Policy

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- In other words, the private banking sector has no incentives to accumulate liquidity in this model.
- This justifies active central bank policy.

## Reserves and Liquidity Policies

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- We call this a liquidity policy with F reserves
- In terms of Gertler-Kiyotaki (2011), the central bank provides "liquidity facilities"
- For the analysis, we assume that crises occur with positive probability in laissez faire.

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- And that the repayment of these loans can be enforced perfectly
- The banks ' collateral constraint then changes to

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• But loan supply is now constrained by

$$L_1 \le \frac{1}{1 - (1 - \theta)\phi} (T + X_1 N + R_0^* F)$$

## Equilibrium with Liquidity/Reserves Policy

$$\begin{split} U'(C_0) &= \beta R_0^* \sum_s \pi_s R_{1s} \\ C_{2s} &= A K_{2s}^{\alpha} - R_1^* I_{Ws} + R_1^* T - R_0^* R_1^* C_0 - \tau R_0^* R_1^* F \\ & \alpha A K_{2s}^{\alpha-1} = R_{1s} Q_{1s} \\ K_{2s} &= \kappa N^{\gamma} I_{Ws}^{1-\gamma} \\ & Q_{1s} = X_{1s}^{\gamma} \\ & I_{ws} = (1-\gamma) Q_{1s} K_{1s} \\ \hline \frac{R_1^*}{R_1^* - (1-\theta_s) R_{1s}} \left[ T + X_{1s} N + R_0^* F \right] - (R_0^* C_0 + Q_{1s} K_{1s}) \ge 0 \\ \end{split}$$
with if  $R_{1s} > R_1^*$ 

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**Lemma 1.** There is  $\overline{F}$  such that for any  $F \ge \overline{F}$ , financial frictions do not bind in the competitive equilibrium with an F reserves policy.

**Lemma 2.** Given  $R_{1s} \ge R_1^*$ , there are unique  $I_{ws}$ ,  $K_{2s}$ ,  $X_{1s}$ ,  $Q_{1s}$ , that satisfy the associated competitive equilibrium conditions (for any  $C_0$ , F in  $[0, \overline{F}]$ )

We can now write  $C_{2s}$  as a function of  $R_{1s}$ ,  $C_0$ , and F:

$$C_{2s} = C_2(R_{1s}, C_0, F) = AK_{2s}^{lpha} - R_1^* I_{Ws} + R_1^* T - R_0^* R_1^* C_0 - \tau R_0^* R_1^* F$$

where, in the RHS,  $K_{2s}$  and  $I_{Ws}$  are seen as the functions of  $R_{1s}$  in Lemma 2.

Also, the borrowing constraint can be written as:

$$\Psi( extsf{R_{1s}}, extsf{C_0}, extsf{F})\geq extsf{0}, ~=~ extsf{if} ~ extsf{R_{1s}} > extsf{R_1^*}$$

# Optimal (Second Best) Policy

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The associated **second best problem** is now to choose  $C_0 \ge 0, F \ge 0$ , and  $R_{1s} \ge R_1^*$ , s = 1, ..., n to maximize

$$U(C_0) + \beta \sum_{s} \pi_s C_2(R_{1s}, C_0, F)$$

subject to

$$U'(C_0) = \beta R_0^* \sum_s \pi_s R_{1s}$$

and

$$\Psi(\textit{R}_{1s},\textit{C}_{0},\textit{F})\geq 0, \hspace{0.2cm} = \hspace{0.2cm} \text{if} \hspace{0.1cm}\textit{R}_{1s} > \textit{R}_{1}^{*}$$

The FOC wrt F gives:

$$\sum_{s} \beta \pi_{s} \omega_{s} \left[ \frac{R_{1}^{*}}{R_{1}^{*} - (1 - \theta_{s})R_{1s}} \right] R_{0}^{*} \leq \tau R_{0}^{*} R_{1}^{*}, \quad = \text{ if } F > 0$$

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**Proposition:** (i) If  $\tau = 0$ , optimal liquidity policy with reserves prescribes  $F \ge \overline{F}$ , so that crises do not occur.

(ii) Let  $\Delta$  denote the **laissez faire** value of the LHS of the preceding inequality. Then, F = 0 is optimal only if  $\tau \ge \Delta/R_0^*R_1^*$ 

(iii) If  $0 < \tau < \Delta/R_0^*R_1^*$ , the optimal liquidity policy with reserves implies  $0 < F < \overline{F}$ , which allows crises to occur with positive probability.

### Remarks

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• If  $\tau = 0$ , it is optimal to accumulate enough reserves to eliminate crises. The outcome is then first best.

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- If τ = 0, it is optimal to accumulate enough reserves to eliminate crises. The outcome is then first best.
- 2 If  $\tau$  is too large, it is optimal not to intervene. This is because the benefits from policy are bounded.

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- 2 If  $\tau$  is too large, it is optimal not to intervene. This is because the benefits from policy are bounded.
- So For intermediate values of τ, some reserves accumulation and liquidity provision is warranted, but crises are allowed to occur with positive probability.



Reserves, Crisis Probability, and Utility

The expected value of choosing F is

$$V(F) = U(C_0) + \beta EC_2$$
  
=  $U(C_0) - \beta R_1^* R_0^* C_0 + \beta E [AK_2^{\alpha} - R_1^* (I_w - T)] - \beta \tau R_0^* R_1^* F$ 

with

$$V'(F) = [U'(C_0) - \beta R_1^* R_0^*] \frac{dC_0}{dF} + \beta E \left\{ (R_1 - R_1^*) \frac{dI_w}{dF} \right\} - \beta \tau R_0^* R_1^*$$

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• If au = 0, holding reserves has no opportunity cost

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- The marginal gain to eliminating crises completely is of second order, so it is not optimal to do that if  $\tau>0$

## Liquidity, Reserves, and Macroprudential Tools

## Adding Macroprudential Tools

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• Suppose the planner can add a macroprudential policy that controls the initial debt and consumption  $C_0$ .

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- If au = 0, macroprudential policy is superfluous.
- Macroprudential policy always faces a trade-off: it can reduce inefficiency in initial consumption only by increasing inefficiency in investment.
- If  $\tau > 0$  but small, the financial constraint must bind with positive probability, as before. Hence it is (second best) optimal to use both kinds of policies to reduce inefficiencies **but not** completely erase them.

# Determinants of Optimal Reserves

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$$egin{array}{rcl} R^{*} &=& 1 \ \eta &=& 1.4 \ \gamma &=& 0.5 \ lpha &=& 0.8 \ heta &\in& [0.36, 0.44] \ au &=& 0.02 \ \sigma &=& 2 \end{array}$$

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Here the relevant cost is the term premium au

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• Consider a fall in  $E(\theta)$ 

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- Consider a fall in  $E(\theta)$
- This may capture differences in financial development

- Consider a fall in  $E(\theta)$
- This may capture differences in financial development
- Correspondingly, one would expect that optimal reserves should be smaller



#### Reserves and $E(\theta)$

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• A mean preserving spread of  $\theta$  leads to higher reserves

- A mean preserving spread of  $\theta$  leads to higher reserves
- This is in line with intuition, and with observed experiences


#### **Uncertainty and Optimal Reserves**

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### Reserves Accumulation and Ex Post Policy

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• As in CCV, the central bank uses reserves more effectively if it lends them to banks instead of firms or households in a credit crunch

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- But **direct lending** may be more feasible because of other reasons (e.g. political)
- Must optimal reserves be larger with direct lending?



Expected Utility, Reserves, and Ex Post Policy



Same, but with  $\tau = 0.04$ 

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## **Final Remarks**

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### **Final Remarks**

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• Lots of room for further work

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- Lots of room for further work
- Interesting directions: dollarization; dynamics; more on policy options

# Thank You!!

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